# **House of Representatives**



General Assembly

File No. 251

February Session, 2018

Substitute House Bill No. 5399

House of Representatives, April 5, 2018

The Committee on Banking reported through REP. LESSER of the 100th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT CONCERNING THE ASSIGNMENT OF CERTAIN PROPERTY TAX, WATER AND SEWER LIENS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 12-195h of the general statutes is repealed and the 2
  - following is substituted in lieu thereof (*Effective July 1, 2019*):
- 3 (a) Any municipality, by resolution of its legislative body, as
- defined in section 1-1, may assign, for consideration, any and all liens 4
- filed by the tax collector to secure unpaid taxes on real property
- 6 exceeding three thousand dollars or totaling three years of unpaid
- 7 <u>liens</u> as provided under the provisions of this chapter. The
- 8 consideration received by the municipality shall be negotiated between
- 9 the municipality and the assignee.
- 10 (b) The assignee or assignees of such liens shall have and possess
- 11 the same powers and rights at law or in equity [as such] that such
- 12 municipality and municipality's tax collector would have had if the
- 13 lien had not been assigned with regard to the precedence and priority
- 14 of such lien, the accrual of interest and the fees and expenses of
- 15 collection and of preparing and recording the assignment, except that

any such assignee (1) shall not be insulated from liability for its conduct by virtue of the provisions of section 42-110c, and (2) shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt.

(c) No such assignment executed on or after July 1, 2019, shall be valid or enforceable unless memorialized in a contract executed by the municipality and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real property in any foreclosure, suit on the debt or otherwise, and a prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts with any person having an interest in such assignee; (4) confirmation that the owner of the real property for which the lien has been filed shall be a third-party beneficiary entitled to enforce the covenants and responsibilities of the assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) the detail and frequency of reports provided to the municipality's tax collector regarding the status of the assigned liens; (7) confirmation that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law violations; (8) disclosure of (A) all resolved and pending arbitrations and litigation matters in which the assignee or any of its principals

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have been involved within the last ten years, except foreclosure actions involving liens purchased from or assigned by governmental entities, (B) all criminal proceedings that the assignee or any of its principals has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy or standard, or to have committed any other offense arising out of the submission of proposals or bids or the performance of work on public contract; and (9) such additional terms to which the municipality and the assignee mutually agree, consistent with applicable law.

(d) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than [thirty] sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date of the assignment.

(e) Not less than sixty days prior to commencing an action to foreclose a lien under this section, the assignee shall provide a written notice, by first-class mail, to the holders of all first or second security interests on the property subject to the lien that were recorded before the date the assessment the lien sought to be enforced became delinquent. Such notice shall set forth: (1) The amount of unpaid debt owed to the assignee as of the date of the notice; (2) the amount of any attorney's fees and costs incurred by the assignee in the enforcement of the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to subdivisions (1) and (2) of this subsection are not paid to the assignee on or before sixty days after the date the notice is provided; (4) the

assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic mail address, if any; and (5) instructions concerning the acceptable means of making a payment on the amounts owed to the assignee as set forth pursuant to subdivisions (1) and (2) of this subsection. Any notice required under this subsection shall be effective upon the date such notice is provided.

- 92 (f) When providing the written notice required under subsection (e)
  93 of this section, the assignee may rely on the last recorded security
  94 interest of record in identifying the name and mailing address of the
  95 holder of such interest, unless the holder of such interest is the plaintiff
  96 in an action pending in Superior Court to enforce such interest, in
  97 which the case the assignee shall provide the written notice to the
  98 attorney appearing on behalf of the plaintiff.
- (g) Each aspect of a foreclosure, sale or other disposition under this
   section, including, but not limited to, the costs, attorney fees, method,
   advertising, time, date, place and terms, shall be commercially
   reasonable.
- Sec. 2. Section 7-254 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
  - (a) Any assessment of benefits or any installment thereof, not paid within thirty days after the due date, shall be delinquent and shall be subject to interest from such due date at the interest rate and in the manner provided by the general statutes for delinquent property taxes. Each addition of interest shall be collectible as a part of such assessment.
  - (b) Whenever any installment of an assessment becomes delinquent, the interest on such delinquent installment shall be as provided in subsection (a) of this section or five dollars, whichever is greater. Any unpaid assessment and any interest due thereon shall constitute a lien upon the real estate against which the assessment was levied from the date of such levy. Each such lien may be continued, recorded and

released in the manner provided by the general statutes for continuing, recording and releasing property tax liens. Each such lien shall take precedence over all other liens and encumbrances except taxes and may be enforced in the same manner as property tax liens. The tax collector of the municipality may collect such assessments in accordance with any mandatory provision of the general statutes for the collection of property taxes and the municipality may recover any such assessment in a civil action against any person liable therefor.

- (c) Any municipality, by resolution of its legislative body, may assign, for consideration, any and all liens filed by the tax collector to secure unpaid sewer assessments <u>either exceeding three thousand or totaling three years of unpaid liens</u> as provided under the provisions of this chapter. The consideration received by the municipality shall be negotiated between the municipality and the assignee.
- (d) The assignee or assignees of such liens shall have and possess the same powers and rights at law or in equity as such municipality and municipality's tax collector would have had if the lien had not been assigned with regard to the precedence and priority of such lien, the accrual of interest and the fees and expenses of collection, except that any such assignee (1) shall not be insulated from liability by virtue of the provisions of section 42-110c, and (2) shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt. [Costs and reasonable attorneys' fees incurred by the assignee as a result of any foreclosure action or other legal proceeding brought pursuant to this section and directly related to the proceeding shall be taxed in any such proceeding against each person having title to any property subject to the proceedings. Such costs and fees may be collected by the assignee at any time after demand for payment has been made by the assignee.]
- (e) No such assignment executed on or after July 1, 2019, shall be

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valid or enforceable unless memorialized in a contract executed by the authority and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real property in any foreclosure, suit on the debt or otherwise, and a prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts with any person having an interest in such assignee; (4) confirmation that the owner of the real property for which the lien has been filed shall be a third-party beneficiary entitled to enforce the covenants and responsibilities of the assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) the detail and frequency of reports provided to the municipality's tax collector regarding the status of the assigned liens; (7) confirmation that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law violations; (8) disclosure of (A) all resolved and pending arbitrations and litigation matters in which the assignee or any of its principals have been involved within the last ten years, except foreclosure actions involving liens purchased from or assigned by governmental entities, (B) all criminal proceedings that the assignee or any of its principals has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy or standard, or to have committed any other offense arising out

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of the submission of proposals or bids or the performance of work on public contract; and (9) such additional terms to which the municipality and the assignee mutually agree, consistent with applicable law.

(f) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date of the assignment.

(g) Not less than sixty days prior to commencing an action to foreclose a lien under this section, the assignee shall provide a written notice, by first-class mail, to the holders of all first or second security interests on the property subject to the lien that were recorded before the date the assessment of the lien sought to be enforced became delinquent. Such notice shall set forth: (1) The amount of unpaid debt owed to the assignee as of the date of the notice; (2) the amount of any attorney's fees and costs incurred by the assignee in the enforcement of the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to subdivisions (1) and (2) of this subsection are not paid to the assignee on or before sixty days after the date on which the notice is provided; (4) the assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic mail address, if any; and (5) instructions concerning the acceptable means of making a payment on the amounts owed to the assignee as set forth pursuant to subdivisions (1) and (2) of this subsection. Any notice required under this subsection shall be effective upon the date such notice is provided.

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218 (h) When providing the written notice required under subsection (g)
219 of this section, the assignee may rely on the last recorded security
220 interest of record in identifying the name and mailing address of the
221 holder of such interest, unless the holder of such interest is the plaintiff
222 in an action pending in Superior Court to enforce such interest, in
223 which case the assignee shall provide the written notice to the attorney
224 appearing on behalf of the plaintiff.

- (i) Each aspect of a foreclosure, sale or other disposition under this section, including, but not limited to, the costs, attorney fees, method, advertising, time, date, place and terms, shall be commercially reasonable.
- Sec. 3. Section 7-258 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

Any charge for connection with or for the use of a sewerage system, not paid within thirty days of the due date, shall thereupon be delinquent and shall bear interest from the due date at the rate and in the manner provided by the general statutes for delinquent property taxes. Each addition of interest shall be collectible as a part of such connection or use charge. Any such unpaid connection or use charge shall constitute a lien upon the real estate against which such charge was levied from the date it became delinquent. Each such lien may be continued, recorded and released in the manner provided by the general statutes for continuing, recording and releasing property tax liens. Each such lien shall take precedence over all other liens and encumbrances except taxes and may be foreclosed in the same manner as a lien for property taxes. The municipality may by ordinance designate the tax collector or any other person as collector of sewerage system connection and use charges and such collector of sewerage system connection and use charges may collect such charges in accordance with the provisions of the general statutes for the collection of property taxes. The municipality may recover any such charges in a civil action against any person liable therefor. For the purpose of establishing or revising such connection or use charges and for the

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purpose of collecting such charges any municipality may enter into agreements with any water company or municipal water department furnishing water in such municipality for the purchase from such water company or municipal water department of information or services and such agreement may designate such water company or municipal water department as a billing or collecting agent of the collector of sewerage system connection and use charges in the municipality. Any water company or municipal water department may enter into and fulfill any such agreements and may utilize for the collection of such charges any of the methods utilized by it for the collection of its water charges.

- (b) Any municipality, by resolution of its legislative body, may assign, for consideration, any and all liens filed by the tax collector or collector of sewerage system connection and use charges to secure unpaid sewerage connection and use charges exceeding three thousand dollars or totaling three years of unpaid liens as provided under the provisions of this chapter. The consideration received by the municipality shall be negotiated between the municipality and the assignee.
- (c) The assignee or assignees of such liens shall have and possess the same powers and rights at law or in equity as such municipality and municipality's tax collector would have had if the lien had not been assigned with regard to the precedence and priority of such lien, the accrual of interest and the fees and expenses of collection, except that any such assignee (1) shall not be insulated from liability for its conduct by virtue of the provisions of section 42-110c, and (2) shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt. [Costs and reasonable attorneys' fees incurred by the assignee as a result of any foreclosure action or other legal proceeding brought pursuant to this section and directly related to the proceeding shall be taxed in any

such proceeding against each person having title to any property subject to the proceedings. Such costs and fees may be collected by the assignee at any time after demand for payment has been made by the assignee.]

(d) No such assignment executed on or after July 1, 2019, shall be valid or enforceable unless memorialized in a contract executed by the authority and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real property in any foreclosure, suit on the debt or otherwise, and a prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts with any person having an interest in such assignee; (4) confirmation that the owner of the real property for which the lien has been filed shall be a third-party beneficiary entitled to enforce the covenants and responsibilities of the assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) the detail and frequency of reports provided to the municipality's tax collector regarding the status of the assigned liens; (7) confirmation that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law violations; (8) disclosure of (A) all resolved and pending arbitrations and litigation matters in which the assignee or any of its principals have been involved within the last ten years, except foreclosure actions involving liens purchased from or assigned by governmental entities, (B) all criminal proceedings that the assignee or any of its principals

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has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy or standard, or to have committed any other offense arising out of the submission of proposals or bids or the performance of work on public contract; and (9) such additional terms to which the municipality and the assignee mutually agree consistent with applicable law.

- (e) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date of the assignment.
- (f) Not less than sixty days prior to commencing an action to foreclose a lien under this section, the assignee shall provide a written notice, by first-class mail, to the holders of all first or second security interests on the property subject to the lien that were recorded before the date the assessment of the lien sought to be enforced became delinquent. Such notice shall set forth: (1) The amount of unpaid debt owed to the assignee as of the date of the notice; (2) the amount of any attorney's fees and costs incurred by the assignee in the enforcement of the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to subdivisions (1) and (2) of this subsection are not paid to the assignee on or before sixty days after the date the notice is provided; (4) the assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic mail address, if any; and (5) instructions concerning the acceptable

means of making a payment on the amounts owed to the assignee as set forth pursuant to subdivisions (1) and (2) of this subsection. Any notice required under this subsection shall be effective upon the date

357 <u>such notice is provided.</u>

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- 358 (g) When providing the written notice required under subsection (f)
  359 of this section, the assignee may rely on the last recorded security
  360 interest of record in identifying the name and mailing address of the
  361 holder of such interest, unless the holder of such interest is the plaintiff
  362 in an action pending in Superior Court to enforce such interest, in
  363 which case the assignee shall provide the written notice to the attorney
  364 appearing on behalf of the plaintiff.
- (h) Each aspect of a foreclosure, sale or other disposition under this
   section, including, but not limited to, the costs, attorney fees, method,
   advertising, time, date, place and terms, shall be commercially
   reasonable.
- Sec. 4. Section 7-239 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
  - (a) The legislative body shall establish just and equitable rates or charges for the use of the waterworks system authorized in this subsection, to be paid by the owner of each lot or building which is connected with and uses such system, and may change such rates or charges from time to time. Such rates or charges shall be sufficient in each year for the payment of the expense of operation, repair, replacements and maintenance of such system and for the payment of the sums in this subsection required to be paid into the sinking fund. In establishing such rates or charges, the legislative body shall consider measures that promote water conservation and reduce the demand on the state's water and energy resources. Such rates or charges may include: (1) Demand projections that recognize the effects of conservation, (2) implementation of metering and measures to provide timely price signals to consumers, (3) multiyear rate plans, (4) measures to reduce system water losses, and (5) alternative rate designs that promote conservation. No such rate or charge shall be

established until after a public hearing at which all the users of the waterworks system and the owners of property served or to be served and others interested shall have an opportunity to be heard concerning such proposed rate or charge. Notice of such hearing shall be given, at least ten days before the date set therefor, in a newspaper having a circulation in such municipality. Such notice shall set forth a schedule of rates or charges, and a copy of the schedule of rates or charges established shall be kept on file in the office of the legislative body and in the office of the clerk of the municipality, and shall be open to inspection by the public. The rates or charges so established for any class of users or property served shall be extended to cover any additional premises thereafter served which are within the same class, without the necessity of a hearing thereon. Any change in such rates or charges may be made in the same manner in which they were established, provided, if any change is made substantially pro rata as to all classes of service, no hearing shall be required. The provisions of this section shall not apply to the sale of bottled water.

(b) If any rates or charges established pursuant to this section are not paid within thirty days after the due date, demand for such rates or charges may be made on the owner of the premises served in the manner provided in subsection (a) of section 12-155, and thereafter an alias tax warrant may be issued in the manner provided in sections 12-135 and 12-162. The rates or charges established pursuant to this section, if not paid when due, shall constitute a lien upon the premises served and a charge against the owner thereof, which lien and charge shall bear interest at the same rate as would unpaid taxes. Such a lien not released of record prior to October 1, 1993, shall not continue for more than two years unless the superintendent of the waterworks system has filed a certificate of continuation of the lien in the manner provided under section 12-174 for the continuance of tax liens, and when so continued shall be valid for fifteen years. A lien described in this section shall take precedence over all other liens or encumbrances except taxes and may be foreclosed against the lot or building served in the same manner as a lien for taxes.

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(c) Any municipality, by resolution of its legislative body, may assign, for consideration, any and all liens filed by the superintendent of the waterworks system or tax collector to secure unpaid water charges exceeding three thousand dollars or totaling three years of unpaid liens as provided under the provisions of this chapter. The consideration received by the municipality shall be negotiated between the municipality and the assignee.

- (d) The assignee or assignees of such liens shall have and possess the same powers and rights at law or in equity as such municipality and municipality's tax collector would have had if the lien had not been assigned with regard to the precedence and priority of such lien, the accrual of interest and the fees and expenses of collection, except that any such assignee (1) shall not be insulated from liability for its conduct by virtue of the provisions of section 42-110c, and (2) any such assignee shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt.
- (e) No such assignment executed on or after July 1, 2019, shall be valid or enforceable unless memorialized in a contract executed by the authority and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real

property in any foreclosure, suit on the debt or otherwise, and a 455 456 prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts with any person having 457 458 an interest in such assignee; (4) confirmation that the owner of the real 459 property for which the lien has been filed shall be a third-party 460 beneficiary entitled to enforce the covenants and responsibilities of the 461 assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) 462 the detail and frequency of reports provided to the municipality's tax 463 collector regarding the status of the assigned liens; (7) confirmation 464 465 that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law 466 violations; (8) disclosure of (A) all resolved and pending arbitrations 467 and litigation matters in which the assignee or any of its principals 468 469 have been involved within the last ten years, except foreclosure actions 470 involving liens purchased from or assigned by governmental entities, 471 (B) all criminal proceedings that the assignee or any of its principals 472 has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each 473 474 instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, 475 476 policy or standard, or to have committed any other offense arising out 477 of the submission of proposals or bids or the performance of work on 478 public contract; and (9) such additional terms to which the 479 municipality and the assignee mutually agree consistent with applicable law. 480

(f) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date

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(g) Not less than sixty days prior to commencing an action to foreclose a lien under this section, the assignee shall provide a written notice, by first-class mail, to the holders of all first or second security interests on the property subject to the lien that were recorded before the date the assessment of the lien sought to be enforced became delinquent. Such notice shall set forth: (1) The amount of unpaid debt owed to the assignee as of the date of the notice; (2) the amount of any attorney's fees and costs incurred by the assignee in the enforcement of the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to subdivisions (1) and (2) of this subsection are not paid to the assignee on or before sixty days after the date the notice is provided; (4) the assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic mail address, if any; and (5) instructions concerning the acceptable means of making a payment on the amounts owed to the assignee as set forth pursuant to subdivisions (1) and (2) of this subsection. Any notice required under this subsection shall be effective upon the date such notice is provided.

(h) When providing the written notice required under subsection (g) of this section, the assignee may rely on the last recorded security interest of record in identifying the name and mailing address of the holder of such interest, unless the holder of such interest is the plaintiff in an action pending in Superior Court to enforce such interest, in which case the assignee shall provide the written notice to the attorney appearing on behalf of the plaintiff.

(i) Each aspect of a foreclosure, sale or other disposition under this section, including, but not limited to, the costs, attorney fees, method, advertising, time, date, place and terms, shall be commercially reasonable. Costs and reasonable attorneys' fees incurred by the assignee as a result of any foreclosure action or other legal proceeding brought pursuant to this section and directly related to the proceeding

shall be taxed in any such proceeding against each person having title to any property subject to the proceedings. Such costs and fees may be collected by the assignee at any time after demand for payment has been made by the assignee.

- [(d)] (j) The amount of any such rate or charge which remains due and unpaid for thirty days may, with reasonable attorneys' fees, be recovered by the legislative body in a civil action in the name of the municipality against such owners. The municipality shall be subject to the same rates or charges under the same conditions as other users of such waterworks system.
- Sec. 5. Section 49-92p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
- 535 (a) Any regional water authority established under an act of the 536 General Assembly, may assign, for consideration, any and all liens 537 filed by such regional water authority to secure unpaid water 538 assessments or connection or use charges of the authority either 539 exceeding three thousand dollars or totaling three years of unpaid 540 liens.
  - (b) The consideration received by the authority shall be negotiated between the authority and the assignee. The assignee or assignees of such liens shall have and possess the same powers and rights at law or in equity as such authority would have had if the lien had not been assigned with regard to the precedence and priority of such lien, the accrual of interest and the fees and expenses of collection, except that such assignee (1) shall not be insulated from liability for its conduct by virtue of the provisions of section 42-110c, and (2) shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt.
  - (c) No such assignment executed on or after July 1, 2019, shall be

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valid or enforceable unless memorialized in a contract executed by the authority and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real property in any foreclosure, suit on the debt or otherwise, and a prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts having any person with an interest in such assignee; (4) confirmation that the owner of the real property for which the lien has been filed shall be a third-party beneficiary entitled to enforce the covenants and responsibilities of the assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) the detail and frequency of reports provided to the municipality's tax collector regarding the status of the assigned liens; (7) confirmation that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law violations; (8) disclosure of (A) all resolved and pending arbitrations and litigation matters in which the assignee or any of its principals have been involved within the last ten years, except foreclosure actions involving liens purchased from or assigned by governmental entities, (B) all criminal proceedings that the assignee or any of its principals has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy or standard, or to have committed any other offense arising out

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of the submission of proposals or bids or the performance of work on public contract; and (9) such additional terms to which the municipality and the assignee mutually agree consistent with applicable law.

- (d) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date of the assignment.
- (e) Not less than sixty days prior to commencing an action to 604 foreclose a lien under this section, the assignee shall provide a written 605 606 notice, by first-class mail to the holders of all first or second security 607 interests on the property subject to the lien that were recorded before 608 the date the assessment of the lien sought to be enforced became 609 delinquent. Such notice shall set forth: (1) The amount of unpaid debt 610 owed to the assignee as of the date of the notice; (2) the amount of any 611 attorney's fees and costs incurred by the assignee in the enforcement of 612 the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to 613 subdivisions (1) and (2) of this subsection are not paid to the assignee 614 615 on or before sixty days after the date the notice is provided; (4) the 616 assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic 617 618 mail address, if any; and (5) instructions concerning the acceptable 619 means of making a payment on the amounts owed to the assignee as 620 set forth pursuant to subdivisions (1) and (2) of this subsection. Any 621 notice required under this subsection shall be effective upon the date 622 such notice is provided.

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(f) When providing the written notice required under subsection (e)
of this section, the assignee may rely on the last recorded security
interest of record in identifying the name and mailing address of the
holder of such interest, unless the holder of such interest is the plaintiff
in an action pending in Superior Court to enforce such interest, in
which case the assignee shall provide the written notice to the attorney
appearing on behalf of the plaintiff.

- (g) Each aspect of a foreclosure, sale or other disposition under this section, including, but not limited to, the costs, attorney fees, method, advertising, time, date, place and terms, shall be commercially reasonable. Costs and reasonable attorneys' fees incurred by the assignee as a result of any foreclosure action or other legal proceeding brought pursuant to this section and directly related to the proceeding shall be taxed in any such proceeding against each person having title to any property subject to the proceedings. Such costs and fees may be collected by the assignee at any time after demand for payment has been made by the assignee.
- Sec. 6. Section 49-920 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
  - (a) Any regional sewer authority established under an act of the General Assembly, may assign, for consideration, any and all liens filed by such regional sewer authority to secure unpaid sewer assessments or connection or use charges of the authority either exceeding three thousand dollars or totaling three years of unpaid liens. The consideration received by the authority shall be negotiated between the authority and the assignee.
  - (b) The assignee or assignees of such liens shall have and possess the same powers and rights at law or in equity as such authority would have had if the lien had not been assigned with regard to the precedence and priority of such lien, the accrual of interest and the fees and expenses of collection, except that any such assignee (1) shall not be insulated from liability by section 42-110c, and (2) shall be obligated to provide a payoff statement, as defined in section 49-8a, in the same

manner as a mortgagee in accordance with the requirements of section 49-10a. The assignee shall have the same rights to enforce such liens as any private party holding a lien on real property, including, but not limited to, foreclosure and a suit on the debt.

(c) No such assignment executed on or after July 1, 2019, shall be valid or enforceable unless memorialized in a contract executed by the authority and the assignee that is in writing and provides: (1) The manner in which the assignee will provide to the owner of the real property that is the subject of the assignment one or more addresses and telephone numbers that may be used for correspondence with the assignee about the debt and payment thereof; (2) the earliest and latest dates by which the assignee shall commence any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by any payment arrangement, bankruptcy petition or other circumstance, provided in no event shall the assignee commence a foreclosure suit before one year has elapsed since the assignee's purchase of the lien; (3) the structure and rates of attorney's fees that the assignee may claim against the owner or owners of such real property in any foreclosure, suit on the debt or otherwise, and a prohibition from using as foreclosure counsel any attorney or law office that is owned by, employs or contracts with any person having an interest in such assignee; (4) confirmation that the owner of the real property for which the lien has been filed shall be a third-party beneficiary entitled to enforce the covenants and responsibilities of the assignee as contained in the contract; (5) a prohibition on the assignee assigning the lien without the municipality's prior written consent; (6) the detail and frequency of reports provided to the municipality's tax collector regarding the status of the assigned liens; (7) confirmation that the assignee is not ineligible, pursuant to section 31-57b, to be assigned the lien because of occupational safety and health law violations; (8) disclosure of (A) all resolved and pending arbitrations and litigation matters in which the assignee or any of its principals have been involved within the last ten years, except foreclosure actions involving liens purchased from or assigned by governmental entities, (B) all criminal proceedings that the assignee or any of its principals

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has ever been the subject, (C) any interest in the subject property held by the assignee or any of its principals, officers or agents, and (D) each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy or standard, or to have committed any other offense arising out of the submission of proposals or bids or the performance of work on public contract; and (9) such additional terms to which the municipality and the assignee mutually agree consistent with applicable law.

- (d) The assignee, or any subsequent assignee, shall provide written notice of an assignment, not later than sixty days after the date of such assignment, to the owner and any holder of a mortgage on the real property that is the subject of the assignment, provided such owner or holder is of record as of the date of such assignment. Such notice shall include information sufficient to identify (1) the property that is subject to the lien and in which the holder has an interest, (2) the name and addresses of the assignee, and (3) the amount of unpaid taxes, interest and fees being assigned relative to the subject property as of the date of the assignment.
- (e) Not less than sixty days prior to commencing an action to foreclose a lien assigned under this section, the assignee shall provide a written notice, by first-class mail to the holders of all first or second security interests on the property subject to the lien that were recorded before the date the assessment of such lien became delinquent. Such notice shall set forth: (1) The amount of unpaid debt owed to the assignee as of the date of the notice; (2) the amount of any attorney's fees and costs incurred by the assignee in the enforcement of the lien as of the date of the notice; (3) a statement of the assignee's intention to foreclose the lien if the amounts set forth pursuant to subdivisions (1) and (2) of this subsection are not paid to the assignee on or before sixty days after the date the notice is provided; (4) the assignee's contact information, including, but not limited to, the assignee's name, mailing address, telephone number and electronic mail address, if any; and (5) instructions concerning the acceptable means of making a payment on

the amounts owed to the assignee as set forth pursuant to subdivisions
(1) and (2) of this subsection. Any notice required under this subsection shall be effective upon the date such notice is provided.

(f) When providing the written notice required under subsection (e) of this section, the assignee may rely on the last recorded security interest of record in identifying the name and mailing address of the holder of such interest, unless the holder of such interest is the plaintiff in an action pending in Superior Court to enforce such interest, in which case the assignee shall provide the written notice to the attorney appearing on behalf of the plaintiff.

(g) Each aspect of a foreclosure, sale or other disposition under this section, including, but not limited to, the costs, attorney fees, method, advertising, time, date, place and terms, shall be commercially reasonable. Costs and reasonable attorneys' fees incurred by the assignee as a result of any foreclosure action or other legal proceeding brought pursuant to this section and directly related to the proceeding shall be taxed in any such proceeding against each person having title to any property subject to the proceedings. Such costs and fees may be collected by the assignee at any time after demand for payment has been made by the assignee.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	July 1, 2019	12-195h		
Sec. 2	July 1, 2019	7-254		
Sec. 3	July 1, 2019	7-258		
Sec. 4	July 1, 2019	7-239		
Sec. 5	July 1, 2019	49-92p		
Sec. 6	July 1, 2019	49-92o		

## Statement of Legislative Commissioners:

In Section 1(e), "of such lien" was changed to "the lien sought to be enforced" for clarity and consistency.

BA Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

**State Impact:** None

#### Municipal Impact:

Municipalities	Effect	FY 19 \$	FY 20 \$
All Municipalities	Revenue	Potential	Potential
	Loss		

## Explanation

The bill results in a potential revenue loss to municipalities, to the extent that the limit the bill places on the use of liens makes it more difficult for municipalities to collect overdue taxes. The revenue loss will vary based on the number of liens affected by the bill, and their total value.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

## OLR Bill Analysis sHB 5399

## AN ACT CONCERNING THE ASSIGNMENT OF CERTAIN PROPERTY TAX, WATER AND SEWER LIENS.

#### SUMMARY

This bill imposes a floor on the amount of property tax, water, and sewer liens that can be assigned (e.g., sold) and imposes new restrictions on the entities that obtain them (i.e., assignees).

It prohibits municipalities, water pollution control authorities, and regional water and sewer authorities from assigning liens (1) valued at \$3,000 or less or (2) totaling less than three years of unpaid liens. This prohibition applies to liens filed to secure unpaid property taxes, sewer assessments, sewage connection and use charges, and water charges.

The bill makes any assignment executed on or after July 1, 2019 unenforceable unless memorialized in a written contract between the assignee and municipality or authority. The contract must include the disclosure and other provisions the bill specifies.

#### Under the bill:

- 1. the assignee must provide (a) a written payoff statement upon request and (b) written notices before beginning a foreclosure;
- 2. all aspects of a foreclosure sale or other disposition must be "commercially reasonable," which is undefined; and
- 3. the assignee is liable for any act deemed an unfair or deceptive trade practice under the Connecticut Unfair Trade Practices Act (see BACKGROUND).

EFFECTIVE DATE: July 1, 2019

#### REQUIRED CONTRACT PROVISIONS

#### General Provisions

For assignments executed on or after July 1, 2019, the bill specifies the provisions that must be included in the contract between the assignee and municipality or authority. The provisions must:

- 1. specify how the assignee will provide its contact information to the property owner, including an address and telephone number;
- 2. indicate the earliest and latest dates by which the assignee must begin any foreclosure or suit on the debt or the manner for determining such dates, except as may be impacted by a payment arrangement, bankruptcy petition, or other circumstance, but the assignee may not begin a foreclosure suit within one year after the lien was purchased;
- 3. specify the attorney's fee structure and rates that the assignee may claim against the property owner or owners, along with a ban on using an attorney or law office that is owned by, employs, or contracts with anyone having an interest in the assignee;
- 4. confirm that the property owner for which the lien has been filed is a third-party beneficiary entitled to enforce the contract's covenants and responsibilities;
- 5. prohibit the assignee from assigning the lien without the municipality's prior written consent;
- 6. specify the detail and frequency of reports provided to the municipality's tax collector on the status of the assigned liens;
- 7. confirm that the assignee is not ineligible to be assigned the liens because of occupational safety and health law violations;
- 8. incorporate the bill's disclosure requirements (see below); and

9. include any additional terms to which the parties agree, consistent with applicable law.

#### **Disclosures**

The contract must disclose:

- 1. all resolved and pending arbitration and litigation matters in which the assignee or any of its principals have been involved within the last 10 years, except foreclosure actions involving liens purchased from or assigned by governmental entities;
- 2. all criminal proceedings that the assignee or any of its principals has ever been the subject of;
- 3. any interest in the subject property held by the assignee or any of its principals, officers, or agents; and
- 4. each instance in which the assignee or any of its principals was found to have violated any state or local ethics law, regulation, ordinance, code, policy, or standard, or to have committed any other offense arising out of the submission of proposals or bids or the performance of work on a public contract.

#### FORECLOSURE REQUIREMENTS

By law, the assignees have the same powers and rights to enforce an assigned lien as the municipality, the municipality's tax collector, or the authority had, which include the right to enforce the lien through foreclosure.

The bill requires assignees to provide specified statements and notices to the property owner when foreclosing on a lien.

### **Payoff Statement**

The assignee must provide a payoff statement in the same manner that a mortgagee must provide one to a mortgager in a mortgage foreclosure situation.

By law, a mortgagee, upon the written request of the mortgagor, the mortgagor's attorney, or other authorized agent, must provide a written payoff statement or reinstatement payment statement to the person requesting such a statement. The mortgagee must do so by the date specified in the request, provided the request date is at least seven business days after the date of receipt of the written request (CGS § 49-10a).

#### Written Notice to Holders of First or Second Security Interests

Under the bill, at least 60 days before beginning a foreclosure action, the assignee must send written notice, by first class mail, to the holders of all first or second security interests on the property that were recorded before the date on which the taxes became delinquent.

The notice is effective on the date it is sent and must include:

- 1. the amount of unpaid debt owed to the assignee as of the notice's date;
- 2. the amount of any attorney's fees and costs incurred by the assignee in enforcing the lien as of the notice's date;
- 3. a statement of the assignee's intention to foreclose the lien if these amounts are not paid to the assignee within 60 days after the date on which notice is provided;
- 4. the assignee's contact information (i.e., name, address, telephone number, and email address, if any); and
- 5. instructions on acceptable means of making a payment.

To send this notice, the assignee may use the name and mailing address last recorded for the holder of such interest. If the holder of such interest is a plaintiff in a pending related court case to enforce the interest, the assignee must instead provide the written notice to the plaintiff's attorney.

### Written Notice to Mortgage Owners and Holders

The bill increases the amount of time within which an assignee must notify the owner about a lien assignment.

Under current law, the assignee must provide written notice within 30 days after the assignment, to any holder of the mortgage that is the subject of a property tax lien assignment, provided the holder is of record as of the date of the assignment. The bill increases the notification period to within 60 days after the assignment and requires that the notice also goes to the owner of the mortgage.

It also extends this notice requirement to the assignment of liens filed to secure unpaid sewer assessments, sewage connection and use charges, or water charges.

The notice must include information to identify the:

- 1. property that is subject to the lien,
- 2. name and addresses of the assignee, and
- 3. amount of unpaid taxes, interest, and fees being assigned as of the date of the assignment. (Presumably the amount of unpaid sewer assessments, sewage connection and use charges, or water charges must be included in the notice, as applicable.)

#### **BACKGROUND**

#### Connecticut Unfair Trade Practices Act

The law prohibits businesses from engaging in unfair and deceptive acts or practices. CUTPA allows the consumer protection commissioner to issue regulations defining what constitutes an unfair trade practice, investigate complaints, issue cease and desist orders, order restitution in cases involving less than \$10,000, enter into consent agreements, ask the attorney general to seek injunctive relief, and accept voluntary statements of compliance. It also allows individuals to sue. Courts may issue restraining orders; award actual and punitive damages, costs, and reasonable attorney's fees; and impose civil penalties of up to \$5,000 for willful violations and \$25,000 for violation

of a restraining order.

## **COMMITTEE ACTION**

Banking Committee

Joint Favorable

Yea 12 Nay 7 (03/20/2018)